

**CUSTOMS, EXCISE & SERVICE TAX APPELLATE TRIBUNAL
WEST ZONAL BENCH : MUMBAI**

Customs Appeal No. 85887 of 2023

(Arising out of Order-in-Appeal No. 404(Gr.VA)/2023(JNCH)/Appeals dated 12.04.2023 passed by Commissioner of Customs (Appeals), Jawaharlal Nehru Custom House, Nhava Sheva, Mumbai-II.)

Pelf Power Electronics Private Limited

Parde No.6, Avdhoot Kripa Building, Bhugaon
Taluka Mulshi, Pune-412115.

.....Appellants

VERSUS

Commissioner of Customs (Import), JNCH

Jawaharlal Nehru Custom House (JNCH), Nhava Sheva,
Taluka Uran, District Raigad, Maharashtra. Pin: 400 707.

.....Respondent

Appearance:

Shri N.D. George, Advocate for the Appellant

Shri Ram Kumar, Authorized Representative for the Respondent

CORAM:

HON'BLE MR. S.K. MOHANTY, MEMBER (JUDICIAL)

HON'BLE MR. M.M. PARTHIBAN, MEMBER (TECHNICAL)

FINAL ORDER NO. A/85001/2024

Date of Hearing: 30.08.2023

Date of Decision: 01.01.2024

PER : M.M. PARTHIBAN

This appeal has been filed by M/s Pelf Power Electronics Private Limited, Pune (herein after, referred to as 'the appellants'), assailing Order-in-Appeal No. 404(Gr.VA)/2023(JNCH)/Appeals dated 12.04.2023 (herein after, referred to as 'the impugned order') passed by the learned Commissioner of Customs (Appeals), Jawaharlal Nehru Custom House (JNCH), Nhava Sheva, Mumbai-II.

2.1. Briefly stated, the facts of the case are that the appellants herein is a wholesale trader of semiconductor and allied components; they also import various components and parts for supplying the same to various domestic manufacturers. In one such import of 'CRE Film Capacitor AKMJ-MC - 200UF and 400UF', the appellants had filed Bill of Entry (B/E) No. 7500016 dated 15.02.2022 classifying the same under Customs Tariff Item 8532 2990 paying applicable import duty. The self-assessed B/E was facilitated under Risk Management System (RMS) and assessment and

examination was not prescribed under RMS based clearance; however, during scrutiny of the subject B/E by Customs officer at RMS Cell, JNCH, he had raised a query to the appellants seeking to know whether the said imports are in compliance with quality control requirements as per BIS Indian Standard for IS 13340 applicable for the imported item of electrical capacitor. On this question, the appellants had replied that the imported goods are 'dry type capacitor' and the requirement of BIS standard IS 13340 apply only to 'power factor correction and power factor capacitor' which are normally oil filled and these capacitor are of different type than the one presently under import by them. The department disputed the claim of the appellants and the goods were physically examined and based on the examination report and other details submitted by Docks Customs Superintendent, the original authority i.e., Deputy Commissioner of Customs, Appraising Group V-A, JNCH, Nhava Sheva-V had absolutely confiscated the impugned goods for having violated the provisions of Section 111(d) of the Customs Act, 1962 and imposed penalty under Section 112(a)(i) *ibid*. The appellants had filed an appeal against the aforesaid order before the appellate authority. The learned Commissioner of Customs (Appeals) while deciding the case, had confirmed the order of the original authority both on account of confiscation of the impugned goods and for imposition of penalty. Being aggrieved with the impugned order, the appellants have preferred this appeal before the Tribunal.

3.1. Learned Advocate for the appellants contended that the imported goods are film capacitors which are utilized for power electronics application i.e., in the manufacture of products such as UPS, Inverter, Solar inverters, Wind inverter by incorporating the same as a part of the power supply equipment. Hence, he stated that these capacitors are not covered under the scope of BIS Standard IS13340. He also submitted that these capacitors have been purchased for supply to M/s Fuji Electric Consul Neowatt Pvt. Ltd. for consumption as filter capacitor in power electronics equipment. Therefore, he stated on this account of being used as a part of power supply equipment also, the BIS certification is not required in respect of the impugned products. He also stated that the said manufacturer have also given a letter certifying the same to the Customs authorities which has not been considered by the original and appellate authorities. They also stated that the appellants have not violated any of legal requirements under BIS or other law and the impugned order thus not sustainable.

3.2. In support of their stand, the learned Advocate relied upon the scope and exclusion clauses of BIS standard IS 13340:1993 to state that capacitors to be used in various types of electrical equipment as components and capacitors used in power electronic circuits are excluded from the scope of the above said BIS standard.

4. Learned Authorised Representative (AR) reiterated the findings made in the impugned order and stated that the imported goods are capacitors which are used in power electronic equipment as AC filters. But the impugned capacitors are also used for the purpose of power factor correction. On the basis of average weight of the capacitor worked out at 3.46 kg. per unit, he stated that the appellants have failed to prove as how such a big capacitor can be installed on electronic circuits, to claim exclusion from the application of BIS standards. Further, he also stated that as the appellants are traders, they will not be able to control the use of capacitors as components, after these are being sold, in order to ensure that they are used only as a parts of power supply equipment to claim exemption from applying the requirements of BIS 13340. Thus, learned AR justified the action of Commissioner of Customs (Appeals) in confirming the original order for confiscation of imported goods and for imposition of penalty.

5. Heard both sides and perused the case records.

6.1. The issue involved herein is to decide whether the appellants in import of the impugned goods viz., 'CRE Film Capacitor AKMJ-MC – 200UF and 400UF', have violated the legal requirements of Electrical Capacitor (Quality Control) Order, 2017 inasmuch as the impugned goods does not carry BIS standard compliance certification and whether the impugned goods are liable for confiscation under Section 111(d) *ibid*.

6.2 We find that the legal requirements which have been not complied with by the appellants have arisen from the compliance requirements under Electrical Capacitor (Quality Control) Order, 2017 which have been issued by the Government of India, in exercise of the powers vested under Section 14 of the Bureau of Indian Standards Act, 1986. The extract of the relevant provisions of the above Act of 1986 and the Order of 2017 are as follows:

"14. Compulsory use of Standard Mark for articles and processes to certain scheduled industries.--

If the Central Government, after consulting the Bureau, is of the opinion that it is necessary or expedient so to do, in the public interest, it may, by order published in the Official Gazette,-

- (a) Notify any article or process of any scheduled industry which shall conform to the Indian Standard; and*
- (b) Direct the use of the Standard Mark under a license as compulsory on such article or process.*

Explanation.- For the purpose of this section, the expression "scheduled industry" shall have the meaning assigned to it in the Industries (Development and Regulations) Act, 1951."

"Electrical Capacitors (Quality Control) Order, 2017:

3. Prohibition of manufacture, storage, sale and distribution etc._

(1) No person shall by himself or through any person on his behalf manufacture, import, store or store for sale, sell or distribute any electrical capacitors, which do not conform to the specified standards and which do not bear Standard Mark of the Bureau:

Provided that nothing in this order shall apply in relation to export of Electrical Capacitors meant for export, which conforms to any specification required by the foreign buyer.

(2) The Sub-standard or defective electrical capacitors which do not conform to the specified standard shall be so identified and destroyed beyond use within a month from the date of manufacture.

4. Obligation for Certification._

(1) All manufacturers of electrical capacitors shall make an application to the Bureau for obtaining licence for use of the Standard Mark, if not already obtained

xx xx xx xx xx xx

8. Complaints of directions._ Every person engaged in the manufacture, import, storage for sale, sale or distribution of any electrical capacitors specified in the Schedule to whom any action is issued under this Order, shall comply with such directions.

SCHEDULE

<i>Sr.</i>	<i>IS No.</i>	<i>Title</i>
<i>1.</i>	<i>IS 2993</i>	<i>A.C. motor capacitors</i>
<i>2.</i>	<i>IS 13340</i>	<i>Power capacitors of Self healing Type for AC Power Systems having Rated Voltage upto 650V</i>
<i>3.</i>	<i>IS 13585 Part I</i>	<i>Shunt Power capacitors of the Non-Self Healing Type for AC Systems having a Rated Voltage upto and including 1000V</i> <i>PART ONE GENERAL PERFORMANCE TESTING AND RATING SAFETY REQUIREMENTS GUIDE FOR INSTALLATION AND OPERATION"</i>

6.3. We find that the Commissioner of Customs (Appeals) had given a finding that the imported goods are power capacitor of self-healing type covered under IS 13340 : 1993, on the basis of his careful perusal of the facts of the case, documents on record and the submissions made by the appellants. Further he had also given a finding that the goods mentioned in the impugned Bill of Entry and invoice are mis-declared, and therefore he concluded that the appellants have mis-declared with an intention to import sub-standard goods without fulfilling the mandatory BIS requirement and thus the appellants had violated the provisions of Section 46(4) and 46 (4A) *ibid* and hence he decided that the goods became liable for confiscation. The learned Commissioner (Appeals) also held that the impugned goods are liable for confiscation under Section 111(d) *ibid* and the same cannot be allowed for redemption fine as these are 'prohibited goods'.

7. We find from the factual matrix of the case, that the imported goods have been clearly described by the appellants in the B/E No. 7500016 dated 15.02.2022 as 'CRE Film Capacitor AKMJ-MC – 200UF +/- 5% 330VAC' - 90 nos. and 'CRE Film Capacitor AKMJ-MC – 400UF +/- 5% 330VAC' – 231 nos. providing other relevant details of import such as name of the supplier as 'Wuxi Cre New Energy Technology Co. Ltd., Jiangsu, China' and the invoice no. 'CREPP 220106 dated 06.01.2022', classifying the goods under CTI 8532 2990 etc. We further find from the commercial invoice No. CREPP220106 dated 06.01.2022, that the description of the goods and other specifications have been matching with the details submitted by the appellants in the B/E. Further there is no dispute in respect of quantity, valuation/unit price of the imported goods. The name of the buyer/consignee has been specifically mentioned in the said commercial invoice as 'Pelf Power Electronics Pvt. Ltd.'. From the above factual details, it transpires that the declaration made by the appellants in the B/E exactly matches with the details given in the commercial invoice of the supplier. Thus, we are unable to appreciate how and on what basis, the learned Commissioner (Appeals) had come to the conclusion that there was mis-declaration in respect of the description of the goods. In fact such an assertion in the impugned order is contrary to the facts of the case on record.

8.1 Further, from the above legal provisions of the Electrical Capacitor (Quality Control) Order, 2017, as detailed in paragraph 6.2 above, it also

transpires that 'power capacitors', irrespective of whether self-healing type of IS 13340 or Non self-healing type of IS 13585 Part-I, are covered under the said Order of 2017. Thus in order to appreciate the scope of power capacitors of self – healing type covered under the said Order of 2017, we have perused the same in detail, as extracted below:

IS 13340 : 1993

भारतीय मानक

ए सी विद्युत तंत्रों के लिए स्वतः ठीक होने वाले 650 वोल्ट
की रेटित वोल्टता के संट संधारित्र – विशिष्टि

Indian Standard

POWER CAPACITORS OF SELF-HEALING TYPE
FOR AC POWER SYSTEMS HAVING RATED
VOLTAGE UP TO 650 V — SPECIFICATION

UDC 621.319.4.027.465

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BUREAU OF INDIAN STANDARDS
MANAK BHAVAN, 9 BAHADUR SHAH ZAFAR MARG
NEW DELHI 110002

August 1993

Price Group 9

IS 13340 : 1993

Indian Standard

POWER CAPACITORS OF SELF-HEALING TYPE FOR AC POWER SYSTEMS HAVING RATED VOLTAGE UP TO 650 V — SPECIFICATION

1 SCOPE

1.1 This standard applies to self healing capacitor units and banks intended to be used, in particular, for power factor correction of ac power systems of upto and including 650 V rated voltage and frequency 15 to 60 Hz

NOTE — Additional requirements for capacitors protected by internal fuses as well as requirements for the internal fuses are given in IS 12672 : 1989

1.2 The following are excluded from the scope of this standard

- a) Shunt capacitors of non-self healing type for ac power systems having rated voltage of up to 650 V,
- b) Shunt capacitors for ac power systems having a rated voltage above 650 V, (under preparation)
- c) Capacitors for induction heat-generating plants, operating at frequencies between 40 and 24 000 Hz,
- d) Series capacitors (IS 9835 : 1981),
- e) Capacitors for motor applications and the like (IS 1709 : 1984 and IS 2993 : 1975),
- f) Coupling capacitors and capacitor dividers (IS 9348 : 1979),
- g) Capacitors to be used in power electronic circuits (IS 13648 : 1993),
- h) Small ac capacitors to be used for fluorescent and discharge lamps (IS 1569 : 1976),
- j) Capacitors for suppression of radio interference (IS 3723),
- k) Capacitors intended to be used in various types of electrical equipment and thus considered as components,
- m) Capacitors intended for use with dc voltage superimposed on ac voltage

1.3 Accessories such as insulators, switches, instrument transformers, fuses, etc, shall be in accordance with the relevant Indian Standards

2 REFERENCES

The Indian standards listed in Annex A are necessary adjuncts to this standard

3 TERMINOLOGY

3.0 The following definitions in addition to those given in IS 1885 (Part 42) : 1986 shall apply

3.1 Capacitor Unit

An assembly of one or more capacitor elements in the same container with terminals brought out

3.2 Capacitor Bank

A number of capacitor units (two or more) connected electrically so as to act together. A three-phase bank may be composed of three single-phase capacitor units

3.3 Self-Healing Capacitor

A capacitor, the electrical properties of which, after local breakdown of the dielectric, are rapidly and essentially restored

3.4 Rated Capacitance of a Capacitor (C_N)

The capacitance value for which the capacitor has been designed

3.5 Rated Output of a Capacitor (Q_N)

The reactive power derived from the rated values of capacitance, frequency and voltage (or current)

3.6 Rated Voltage of a Capacitor (U_N)

The rms value of the alternating voltage for which the capacitor has been designed

NOTE — In the case of capacitors consisting of one or more separate circuits (for example, single phase units intended for use in polyphase connection or polyphase units with separate circuit) U_N refers to the rated voltage of each circuit. For polyphase capacitors with internal electrical connections between the phases and for polyphase capacitor banks, U_N refers to the phase to phase voltage

8.2 From the plain reading of the text given under the 'Scope' at paragraph 1.1 and 1.2 of IS 13340 : 1993, it can be clearly concluded that the BIS standard is *inter-alia* applicable to self-healing capacitor units. However, under the exclusion categories 11 type of capacitors have been specified. These *inter-alia* include "(g) Capacitors to be used in power electronic circuits" and "(k) Capacitors intended to be used in various types of electrical equipment and thus considered as components". In the case of the imported goods by the appellants, the factual details submitted clearly prove that M/s Fuji Electric Consul Neowatt Pvt. Ltd. is buying the capacitors of specific description 'Film Capacitor AKMJ-MC – 200UF of 330v' and 'Film Capacitor AKMJ-MC – 400 UF of 330v' for manufacture of various products such as Line Interactive UPS, Single Phase UPS, Three Phase UPS, Solar Inverters, Power Conditioning Solutions, Static Transfer Switch & PDU etc. inasmuch as their letter dated 25.02.2022, specifically makes a request for clearance of this shipment covered under the impugned order as early as possible, as the imported equipment are required for UPS systems for critical medical application which are held up due to shortage of the above supply by the appellants. The above facts clearly prove that the imported CRE film capacitors are meant for use as components in the power supply equipment manufactured by M/s Fuji Electric Consul Neowatt Pvt. Ltd. Thus, in terms of paragraph 1.2 (k) of the IS 13340 : 1993, the imported goods are excluded from the scope of coverage as well as compliance with the requirements of IS 13340, as the same are specifically kept out of the items for which of such standards would apply.

9. From the above, we find that appellants have duly filed the B/E in respect of the imported goods and paid the applicable customs duties. It is not the case of the Department, that there was any issue of mis-declaration other than those with respect to the compliance of IS 13340 : 1993. Inasmuch as, the imported goods are specifically excluded from the scope of IS 13340 : 1993, we find that the requirements under Electrical Capacitor (Quality Control) Order, 2017 is also not applicable in the present case. Thus, we are of the view that the alleged violation of 111(d) *ibid*, as concluded in the impugned order is not sustainable. Thus, we are of the considered view that the conclusion arrived by the learned Commissioner of Customs (Appeal) in the impugned order is not supported by any evidence or factual detail, to fasten the liability on the

part of the appellants for confiscation of the imported goods or for imposition of penalty on the appellants.

10. In view of the foregoing discussions, we do not find any merits in the impugned order passed by the learned Commissioner of Customs (Appeal), in confirming the absolute confiscation of goods and imposition of penalty, inasmuch as there is no violation of Section 111(d) *ibid*, and the findings in the impugned order is contrary to the facts on record. In the result, by setting aside the impugned order, we allow the appeal in favour of the appellants.

(Order pronounced in open court on 01.01.2024)

(S.K. Mohanty)
Member (Judicial)

(M.M. Parthiban)
Member (Technical)

Sinha